

WORLD TRADE ORGANIZATION

RESTRICTED

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Committee on Specific Commitments

DETAILED ANALYSIS OF THE MODIFICATIONS BROUGHT ABOUT BY THE REVISION OF THE CENTRAL PRODUCT CLASSIFICATION

Note by the Secretariat

1. Paragraph 5 of the report of the meeting of the Committee on Specific Commitments held on 10 October 1996, states that "...the Secretariat should take up contact with the Voorburg Group with a view to informing the Committee in the near future of any proposed changes to the CPC which could be of interest in the Committee's deliberations".
2. The statistical committee of the United Nations adopted in its 10-14 February 1997 Session the CPC Rev.1 proposed by the Voorburg Group. This revision consists of a 357-page document comprising the new nomenclature, a description of the items, two concordance tables linking CPC Rev.1 to the former version "CPC provisional" and an appendix on finance and insurance. This work is not however final as the Voorburg Group is still revising the definitions part of the revision which will only be definitive after the publication of cpc Rev.1 which is scheduled for September 1997. Therefore the analysis contained in the documents of the WTO Secretariat are potentially subject to correction. If necessary revised versions or corrigenda will be issued.
3. The Secretariat has undertaken a detailed comparison between the provisional CPC and CPC Rev.1 and has analysed up to now five sectors: transport, distribution, energy, hotels and tourism and construction. When the Secretariat has encountered ambiguities, apparent errors or problems of interpretation it has referred them to the Voorburg Group, which has given in return explanations of the drafting history or interpretations. Those interpretations are singled out in the text of the analysis.
4. It must be made clear that these interpretations have no legal value, and this for three reasons:
 - first of all, CPC Rev.1 will have no impact whatsoever on the existing commitments that were made on the basis of the provisional CPC;
 - second, the Voorburg Group is an informal group, with no legal status, no legal personality and no official responsibility inside the UN system;
 - third, the United Nations statistical division under the aegis of which the Voorburg Group works, will clearly state in the publication of the CPC Rev.1 that it has no responsibility for the legally binding interpretations of CPC which may be made by other organizations or by countries that may have used it as a basis for setting rights and obligations.

5. In order to allow the study of each sector by experts and to provide the results of the Secretariat's analysis as it proceeds, the study has been divided by sectors. In each sector the corresponding concordance tables and definitions are annexed. Diskettes containing the totality of the concordance tables and of the definitions are also available on request.

6. In order to help the process of comparison delegations a document comprising on the same page of old and new corresponding definitions is available on request. An extract of that document is annexed to the present note for illustrative purposes.

7. It is difficult to formulate a general judgement on the usefulness of the changes brought by CPC Rev.1 for GATS purpose. The treatment of the various sectors is extremely variable: in some instances it is more detailed, in others it has been considerably shortened, in certain instances a complete restructuring with disaggregation and reaggregation has taken place, in others the former structure has remained identical. Therefore a detailed study of any given sector has to be undertaken before any judgement can be passed.

8. In undertaking that discussion Members need to be conscious of certain implicit principles of construction of CPC Rev.1:

- an item can only be in one place;
- all items of the services universe are covered by the nomenclature even if they are not specifically mentioned;
- an item may appear in the definition and not in the title or symmetrically but that has no consequence as the idea is that when it has been mentioned once it does not have to be mentioned again;
- the new definitions are shorter than the previous ones because they try to "itemize" i.e. to give good examples and not to write "running" exhaustive definitions as in the first version;
- the items are non exhaustive, the word "includes" just exemplifies, therefore a given item can include implicitly some services that are not mentioned. A service that is not explicitly mentioned does not therefore fall necessarily in the "others" category;
- the end is more important than the means.

Annex 1
Comparison of explanatory notes

CPC	Provisional CPC Notes	CPC	CPC Version Notes
71111	Interurban passenger transportation Interurban passenger transportation provided by railway, regardless of the distance covered and the class used.	64111	Interurban railway transport services of passengers - interurban passenger transportation provided by railway, regardless of the distance covered and the class used - transport of accompanying luggage, animals and the like This subclass does not include: - sleeping car services, cf. 63199 - dining car services, cf. 63210
71112	Urban and suburban passenger transportation Urban and suburban passenger transportation by railway. Urban traffic is defined as traffic the origin and destination of which are within the borders of the same urban unit; and suburban commuter traffic as traffic within a greater metropolitan area including contiguous cities. Included here are services provided by urban mass transit railways (underground or elevated railway).	64112	Urban and suburban railway transport services of passengers - urban and suburban passenger transportation by railway. Urban traffic is defined as traffic the origin and destination of which are within the borders of the same urban unit and suburban commuter traffic as traffic within greater metropolitan area including contiguous cities - services provided by urban mass transit railways (underground or elevated railway) - transport of accompanying luggage, animals and the like This subclass does not include: - services provided by tramways, cf. 64211
71121	Transportation of frozen or refrigerated goods Transportation by railway of frozen or refrigerated goods, e.g./perishable food products, in specially refrigerated cars.	64121	Railway transport services of freight by refrigerator cars - transportation by railway of frozen or refrigerated goods, in specially refrigerated cars
71122	Transportation of bulk liquids or gases Transportation by railway of bulk liquids or gases in special tank cars. These cars may also be refrigerated.	64122	Railway transport services of freight by tanker cars - transportation by railway of petroleum products (crude oil, natural gas and refined petroleum products) in special tank cars - transportation by railway of other bulk liquids or gases in special tank cars
71123	Transportation of containerized freight Transportation by railway of individual articles and packages assembled and shipped in specially constructed shipping containers designed for ease of handling in transport.	64123	Railway transport services of containerized freight by flat cars - transportation by railway of individual articles and packages assembled and shipped in specially constructed shipping containers designed for ease of handling in transport
71124	Mail transportation Transportation of mail by railway on account of national and foreign postal authorities.	64124	Railway transport services of mail by mail cars - transportation of mail by railway on behalf of national and foreign postal authorities
71129	Transportation of other freight Transportation by railway of freight, not elsewhere classified.	64129	Other railway transport services of freight - transportation by railway of dry bulk goods such as cereals, flours, cement, sand, coal, etc - transportation of other freight n.e.c
71130	Pushing or towing services Railway pushing or towing services, on a fee or contract basis, e.g. the movement of wagons between terminal yards, industrial sidings, etc.	64130	Railway pushing or towing services - railway pushing or towing services, e.g. the movement of wagons between terminal yards, industrial sidings and the like
71211	Urban and suburban regular transportation Urban and suburban regularly scheduled multi-stop passenger transportation via highways and other modes of land transport. Services classified here are motor-bus, trolley bus and similar, rendered	64211	Urban and suburban scheduled road transport services of passengers - passenger transportation services over pre-determined routes on a predetermined schedule open to any user by motor-bus, tramway, trolley bus and similar, rendered

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71211	tramway, trolley bus and similar services generally rendered on a franchise basis within the confines of a single city or group of contiguous cities. These services are provided over predetermined routes on a predetermined time schedule, may provide pick-up and discharge of passengers at any scheduled stop, and are open to any user. Exclusion: Urban and suburban passenger transportation by railway are classified in subclass 71112.	64211		within the confines of a single city or group of contiguous cities - transport of accompanying luggage, animals and the like This subclass does not include: - urban and suburban passenger transportation by railway, cf. 64112
71212	Urban and suburban special transportation Scheduled transportation by school buses to carry pupils between their homes and school, between schools etc., within the borders of a single city or group of contiguous cities. Included is scheduled transportation between an urban centre and airports or stations in this urban centre or in suburban locations by motor-bus and multi-passenger airport limousine, with driver. These services are provided over predetermined routes on a predetermined time schedule. They generally have a restricted category of users. Most individual trips involve either pick-ups or discharges, but not both. Exclusion: Taxi services are classified in subclass 71221 and other non-scheduled chauffeur-driven hired car services are classified in subclass 71222 (Rental services of passenger cars with operator).	64212		Urban and suburban special purpose scheduled road transport services of passengers - passenger transportation services over pre-determined routes on a predetermined schedule for a specific segment of users e.g. schools, colleges or enterprises This subclass does not include: - taxi services, cf. 64221 - chauffeur-driven hire car services, cf. 64222
71213	Interurban regular transportation Interurban regularly scheduled highway passenger transportation by motor-bus, including passenger accompanying baggage transportation.	64213		Interurban scheduled road transport services of passengers - interurban passenger transportation services over pre-determined routes on a pre-determined schedule open to any user by motor-bus, tramway, trolley bus and similar - transport of accompanying luggage, animals and the like
71214	Interurban special transportation Scheduled transportation by school buses to carry pupils between their homes and school, between schools etc., from one to another urban centre. Also included is scheduled transportation between an urban centre and airports or stations in another urban centre by motor-bus and multi-passenger airport limousine, with driver.	64214		Interurban special purpose scheduled road transport services of passengers - passenger transportation services over pre-determined routes on a pre-determined schedule for a specific segment of users by motor-bus, tramway, trolley bus and similar: - transportation from one urban centre to another, - transportation between an urban centre and airports or stations in another urban centre by motor-bus and multi-passenger airport limousine, with driver, - school buses to carry pupils between their homes and school, between schools, etc.
71219	Other scheduled passenger transportation n.e.c. Other passenger land transportation by mechanized land vehicle, not elsewhere classified. Included are cable-operated transport services, e.g. services by telefériques, and also funicular and similar services rendered on a scheduled basis.	64219		Other scheduled road transport services of passengers, n.e.c. - cable-operated passenger transportation, e.g. services by funiculars, telefériques, and ski-lifts and similar services rendered on a scheduled basis - other scheduled passenger land transportation by mechanised land vehicle, not elsewhere classified - transport of accompanying luggage, animals and the like
71221	Taxi services Motorized taxi-cab services, including urban, suburban and interurban. These services are generally rendered on a distance-travelled basis, for a limited duration	64221		Taxi services - motorised taxi services, including urban, suburban and interurban. These services are generally rendered on a distance-travelled basis, for a limited duration

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71221	of time, and to a specific destination. Taxi services provided by passenger carrying motorcycles are included. Exclusions: Animal-drawn and man-drawn taxi services are classified in subclass 71224 (Passenger transportation by man- or animal-drawn vehicles). Water and air taxi services are classified in subclass 72219 (Other passenger transportation) and 73120 (Non-scheduled passenger transportation by air), respectively.	64221	of time and to a specific destination. Connected reservation services are also included This subclass does not include: - man or animal-drawn taxi services, cf. 64224 - water and air taxi services, cf. 65219 and 66120, respectively - ambulance services, cf. 93192
71222	Rental services of passenger cars with operator Chauffeur-driven hired car services, wherever delivered, except taxi services. These services are generally supplied on a time basis to a limited number of passengers, and frequently involve transportation to more than one destination.	64222	Rental services of passenger cars with operator - chauffeur-driven hire car services, wherever delivered, except taxi services. These services are generally supplied on a time basis to a limited number of passengers and frequently involve transportation to more than one destination
71223	Rental services of buses and coaches with operator Chauffeur-driven hired bus and motor coach services, generally rendered on a time and distance basis. They frequently involve transportation to more than one destination.	64223	Rental services of buses and coaches with operator - chauffeur-driven hired bus and motor coach services, generally rendered on a time and distance basis. They frequently involve transportation to more than one destination - sightseeing-bus services, including city tours. Incidental services not charged for separately (guides, provision of food, etc.) are included here
71224	Passenger transportation by man- or animal-drawn vehicles Passenger transportation by man- or animal-drawn vehicles or conveyances and by pack animals, provided that the services of a driver are provided with the vehicles or animals. Exclusion: Animal-drawn freight and passenger vehicle rental services without the services of a driver are classified in subclass 83102 (Leasing or rental services concerning goods transport vehicles without operator) and 83105 (Leasing or rental services concerning other land transport equipment without operator), respectively.	64224	Road transport services of passengers by man- or animal-drawn vehicles - passenger transportation man- or animal-drawn vehicles or conveyances such as rickshaws and by pack animals, provided that the services of an operator are provided with the vehicle or animals This subclass does not include: - man- or animal-drawn passenger vehicle rental services without the services of a driver, cf. 73114
71229	Other non-scheduled passenger transportation n.e.c. Passenger transportation by non-scheduled vehicles with driver, not elsewhere classified. Exclusion: Passenger transportation by non-scheduled motor-buses, chartered buses and tour and sightseeing buses is classified in subclass 71223 (Rental services of buses and coaches with operator).	64229	Other non-scheduled road transport services of passengers, n.e.c. - passenger transportation by non-scheduled vehicles with driver, not elsewhere classified
71231	Transportation of frozen or refrigerated goods Transportation by road of frozen or refrigerated goods, in specially refrigerated trucks and cars.	64231	Road transport services of freight by refrigerator vehicles - transportation by road of frozen or refrigerated goods in specially refrigerated trucks and cars
71232	Transportation of bulk liquids or gases Transportation by road of bulk liquids or gases in special tank trucks. These vehicles may also be refrigerated.	64232	Road transport services of freight by tank trucks or semi-trailers - transportation by road of petroleum products (crude oil, natural gas and refined petroleum products) in special tank trucks - transportation by road of other bulk liquids or gases in special tank trucks container chassis
71233	Transportation of containerized freight	64233	Road transport services of containerized freight by trucks equipped with a

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Provisional CPC Notes		CPC Version Notes	
71233	Transportation by road of individual articles and packages assembled and shipped in specially constructed shipping containers designed for ease of handling in transport.	64233	- transportation by road of individual articles and packages assembled and shipped in specially constructed shipping containers designed for ease of handling in transport
71234	Transportation of furniture Transportation of furniture by road over any distance. Exclusion: Furniture transportation by transoceanic shipment is classified in subclass 72123 (Transportation of containerized freight).	64235	Moving services of household and office furniture and other goods - transportation of household goods - transportation of furniture by road over any distance - furniture removal services - ancillary services of packing and carrying and in-house moving
71235	Mail transportation Transportation of mail by any land mode of transport other than railway.	64236	Road transport services of mail by mail trucks - transportation of mail by any mode of land transport other than railway
71236	Freight transportation by man- or animal-drawn vehicles Transportation of freight by man- or animal-drawn vehicles.	64234	Road transport services of freight by man- or animal-drawn vehicles
71239	Transportation of other freight Transportation by land modes of transport other than railway, of freight, not elsewhere classified.	64239	Other road transport services of freight - transportation by road dry bulk goods such as cereals, flours, cement, sand, coal, etc - transportation by road by other specialised vehicles n.e.c. Included here are transport of concrete and tarred macadam, farm animals, cars, etc. by specialised vehicles - transportation by road of freight not elsewhere classified by non-specialised vehicles This subclass does not include: - armoured car services, cf. 85240
71240	Rental services of commercial freight vehicles with operator Truck and other motorized freight vehicle rental services, with driver. Exclusions: Animal-drawn freight vehicle rental services with drivers are classified in subclass 71236 (Freight transportation by man- or animal-drawn vehicles). Rental services in connection with client-driven trucks are classified in subclass 83102 (Leasing or rental services concerning goods transport vehicles without operator).	64250	Rental services of trucks with operator - truck and other motorised freight vehicle rental services, with driver - chartering of trucks This subclass does not include: - rental of trucks without driver, cf. 73112 - transportation of freight services
71310	Transportation of petroleum and natural gas Transportation via pipeline of crude or refined petroleum and petroleum products and of natural gas.	64310	Transport services via pipeline of petroleum and natural gas - transportation via pipeline of crude or refined petroleum and petroleum products - transportation via pipeline of natural gas This subclass does not include: - distribution services of natural gas to end-users, cf. 69120 - liquefaction and regasification services of natural gas, cf. 86210
71390	Transportation of other goods Transportation via pipeline of other chemical products such as ethylene, of coal slurry and of other products, not elsewhere classified.	64390	Transport services via pipeline of other goods - transportation via pipeline of other chemical products, of coal slurry and of other products, not elsewhere classified This subclass does not include: - distribution services of steam and of water to end-users, cf. 69220 and 69290